

# Satellite and Mobile Network Operator Cooperation Models for Efficient Handover in 6G-TN-NTN

Tedros Salih Abdu, Eva Lagunas, Flor Ortiz, Jorge Querol, Joel Grotz<sup>2</sup>, Marcele O.K. Mendonça, Ons Aouedi, and Symeon Chatzinotas

<sup>1</sup> Interdisciplinary Centre for Security, Reliability and Trust (SnT), University of Luxembourg, Luxembourg, {tedros-salih.abdu, eva.lagunas, flor.ortiz, jorge.querol, marcele.kuhfuss, ons.aouedi, symeon.chatzinotas}@uni.lu

<sup>2</sup> Société Européenne des Satellites (SES), Betzdorf, Luxembourg, joel.grotz@ses.com

\* Correspondence: tedros-salih.abdu@uni.lu;

Presented at the 15th EASN International Conference, in Madrid, Spain, from 14-17 of October 2025

**Abstract:** Cooperation between satellite and mobile network operators enables the integration of non-terrestrial (NTN) satellite networks with terrestrial (TN) networks, allowing users to seamlessly switch from Mobile Network Operators (MNOs) to Satellite Network Operators (SNOs) in areas with limited MNO coverage or during high-speed travel. However, mobility issues, such as connection failures, the Ping-Pong effect, and high interruption times, can occur during these transitions. This paper examines various cooperation models, including roaming and handover protocols, and proposes key enhancements to these models to reduce service interruption time. It also discusses the use of machine learning (ML) techniques to reduce the above mobility issue and increase the success rate of cooperation among network operators.

**Keywords:** Handover; Roaming; Machine learning.

## 1. Introduction

Integrating satellite non-terrestrial (NTN) and terrestrial (TN) networks enables ubiquitous network access, requiring 5G user equipment (UE), such as handheld devices, vehicle devices and high-speed train, to connect to both networks directly [1]. For terrestrial mobile network operators, the economics of providing ubiquitous coverage in their service area may not be viable when using traditional terrestrial means. Even in well-connected countries, terrestrial coverage can be spotty in rural and remote areas, or in case of emergencies and disaster relief, connectivity may be disrupted even in urban areas [2]. Ubiquitous connectivity is possible through communication satellites at a much lower infrastructure investment than that provided by terrestrial-only solutions. However, efficient cooperation between mobile network operators and satellite network operators is required to realize the integration of TN and NTN networks. In this paper, we explore the performance of various cooperation models, including roaming and handover protocols, to enable seamless switching between networks for users. Additionally, we explore the potential of utilizing machine learning (ML) techniques with these protocols to reduce mobility issues, such as connection failures and the Ping-Pong effect, and minimize interruption time, thereby enhancing cooperation among network operators.

## 2. Handover or Roaming?

The UE's mobility within the network operator's coverage, known as the Home Public Land Mobile Network (HPLMN), is handled through a handover procedure. On the other hand, when the UE changes its serving mobile network, for example, crossing a country's

Received:

Revised:

Accepted:

Published:

**Citation:** Lastname, F.; Lastname, F.; Lastname, F. Title. *Journal Not Specified* 2025, 1, 0. <https://doi.org/>

**Copyright:** © 2025 by the authors.

Submitted to *Journal Not Specified* for possible open access publication under the terms and conditions of the Creative Commons Attribution (CC BY) license (<https://creativecommons.org/licenses/by/4.0/>).

borders or entering an area within a country without its coverage, the mobility procedure from its HPLMN to another network operator, called the Visited Public Land Mobile Network (VPLMN), is handled using the Roaming procedure.

### 2.1. Handover

A handover procedure is primarily needed when a UE or device moves from the coverage area of one cell to another within the same network operator. This procedure consists of three main phases. The first is the preparation phase, which includes UE measurement reporting, the handover decision from the source cell, and the selection of the target cell. Next is the execution phase, during which the UE detaches from the source cell and performs synchronization with the target cell. Finally, the completion phase to change the path data from the source cell to the target cell. The following are techniques used for handover [3].

- a. **Baseline HO (BHO):** The UE measures signals from multiple cells, which include the source gNB and neighboring gNBs. It then sends a measurement report to the source gNB. When the source gNB decides to initiate an HO, it selects a target gNB from the list of neighboring gNBs and sends an HO request via the 5G Xn/N2 interface. The target gNB performs admission control, and if it has available resources, it responds with an HO request acknowledgment to the source gNB. Then, the source gNB sends an HO command to the UE to initiate HO with the target gNB. Subsequently, the UE detaches from its current source gNB and connects to the new target gNB.
- b. **Conditional HO (CHO):** In BHO, the network decides when to initiate the HO, which can lead to HO failure if the UE fails to receive the HO command or, after receiving the HO command, if the signal strength between the UE and the target gNB drops quickly. The UE lacks flexibility in choosing the target gNB, as it receives only one target gNB from the source gNB, thereby increasing the HO failure probability. To mitigate this, the CHO technique is employed; the UE receives an HO command in advance during a good channel signal, which includes multiple target gNB configuration parameters and execution conditions. This allows the UE to evaluate these conditions, and when the execution conditions are met, it detaches and connects to the best target gNB.
- c. **L1/L2 Triggered Mobility (LTM):** In BHO and CHO, which rely on L3 measurements, the UE detaches from the source cell/gNB to synchronize with the target cell/gNB, leading to delays due to reconfiguration and synchronization. This increases service interruption time. To minimize this, LTM HO can be employed, allowing the UE to use L1 measurement reports for synchronization with the target cell while remaining connected to the source cell, though LTM mainly supports intra-gNB handovers.
- d. **RACH-less HO (RHO):** In RHO, during the BHO or CHO procedure, the random access channel (RACH) procedure is skipped, allowing a UE to have dedicated RACH resources that can directly connect with the target cell. This approach reduces the interruption time that occurs during the RACH procedure.

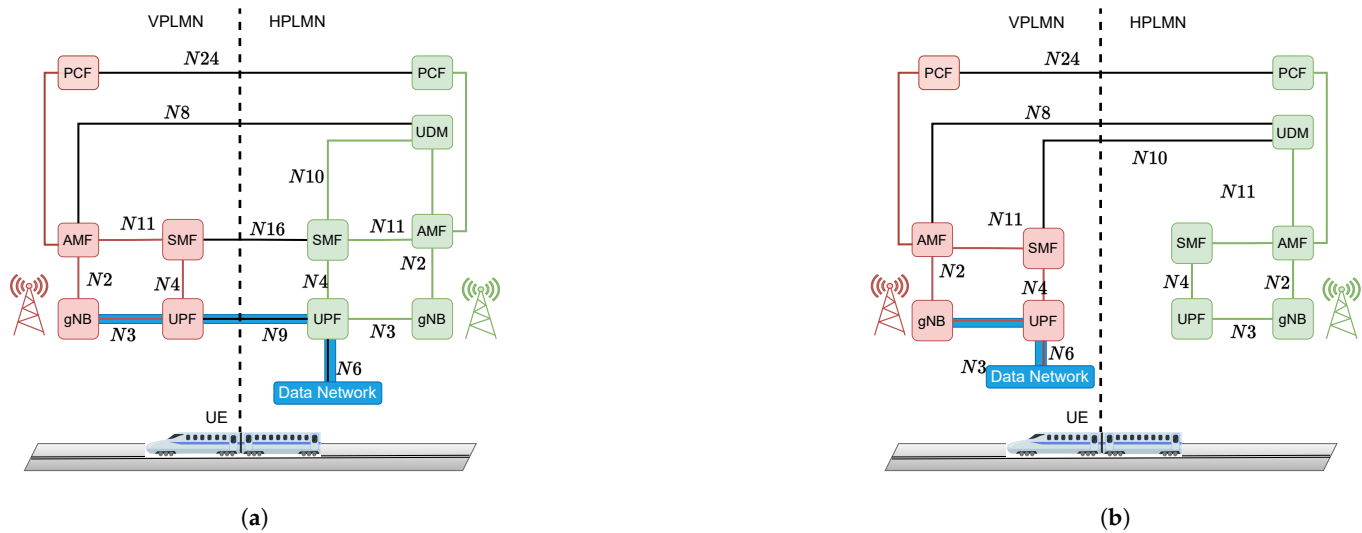
### 2.2. Roaming

The roaming procedure is initiated when the UE changes connectivity from its HPLMN to VPLMN, typically when crossing country borders or entering an area without HPLMN coverage. Depending on the network architectures, there are two types of roaming: home-routed (HR) and Local Breakout (LBO) roaming[4].

- a. **Home-routed (HR) roaming:** In HR roaming, the data traffic is redirected from HPLMN to VPLMN via the N9 reference point, and both Session Management Function (SMF): V-SMF and H-SMF are communicated via the N16 reference point as shown in Fig. 1(a)[5,6]. In this case, the SMF in the HPLMN (H-SMF) selects the

User Plane Function (UPF) in the HPLMN, and the SMF in the VPLMN (V-SMF in this case) selects the UPF in the VPLMN.

- b. **Local Breakout (LBO) roaming:** In this roaming, both SMF and all UPF(s) are under the control of the VPMN and do not require redirecting data from HPLMN to VPLMN. The AMF provides UE location information to the SMF of VPLMN to select UPF near the UE location [5,6].



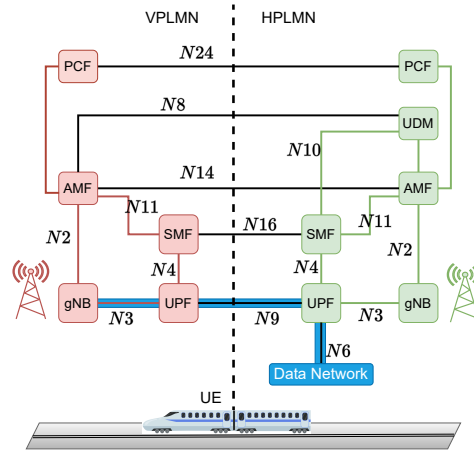
**Figure 1.** Roaming 5G System architecture reference point representation [4] (a) HR roaming. (b) LBO roaming.

The main challenge of roaming is that the connection between the UE and its home network remains active until the signal is completely lost. Once the signal is lost, the UE begins synchronizes with the VPLMN, following a process similar to the one it followed when it first connected to the network. However, this procedure result in a significant interruption of service time [7]. To reduce interruption time, mobility procedures based on UE idle mode and connected mode, along with different interface solutions between HPLMN and VPLMN, have been proposed in the literature, as detailed in Section 3.

### 3. Discussion on Mobility Solutions

The roaming procedure is well-known among MNOs and does not require extensive coordination with other MNOs. However, this procedure leads to a high user plane interruption time. Here are some solutions provided in the literature regarding HR roaming [6,8].

- **Release-with-redirect (RwR) with or without N14:** RwR is a procedure where the UE is actively sent to idle mode and then executes the idle-mode mobility procedure. Compared to the conventional HR roaming procedure, RwR removes the interruption time until the UE connection is completely lost and, also, the UE network searching time. The procedure requires the UE to re-attach and re-authenticate to the visited network, which can be done with or without the N14 interface (in the absence of N14, using the N8, N9, and N16 interface to connect between the home and visited network) as shown in Fig 2.
- **Inter-PLMN handover:** Here, in addition to the interfaces of RwR with N14, it includes the N2 interface to exchange the UE context information between the source gNB of the home network and the target gNB of the visited network, see Fig 2. This N2 interface allows the UE to remain in connected mode, thus reducing interruption time.



**Figure 2.** Home Routing concept with N14.

## 4. Challenges and Proposed Enhancements

While the above solution can improve UE connectivity when it switches between MNOs. However, for using the above solution between SNO and MNO, the following challenges needed to be addressed

### 4.1. Latency associated with mobility signalling

The propagation delay in NTN is more significant than that in TN systems, which increases the interruption time when UE utilizes both SNO and MNO at different times, even when N14 and N2 interfaces are utilized. The interruption time may account for the signaling delay from the satellite to the 5G core SNO, and then from the 5G core SNO to the 5G core MNO, which finally goes from the 5G core MNO to the gNB. The following mobility enhancement can be utilized to reduce the interruption time

- a. **Unified 5G core with RHO:** Allowing the SNO to use the 5G core of MNO infrastructure as a gateway, instead of having a dedicated 5G core for SNO. In this case, the satellite acts as a gNB, like MNO gNBs, and a Handover procedure can be carried out. To minimize the signaling propagation delay needed to connect the UE to the SNO, it is preferable to use an RHO procedure where a dedicated RACH resource is allocated to the UE.
- b. **ML-assisted Inter-PLMN handover:** In this case, an ML prediction technique can be used to predict in advance when the UE is required to switch from the MNO to SNO. The prediction can be a function of user location, speed, and signal strength. Hence, while the UE is still connected with MNO, the MNO can send all the required information in advance via the N14 interface to the SNO. As a result, the UE can establish a connection with the satellite more quickly.

### 4.2. Mobility Issues

When implementing the above proposed enhancements to improve the roaming procedure from conventional roaming to a more efficient handover procedure, it is crucial to configure mobility-triggering parameters correctly. For instance, the time-to-trigger values, which determine when a UE switches between networks, and the threshold values that indicate the necessary signal level difference between networks for initiating the switch must be set correctly. Improper configuration of these parameters can result in connection failures, unnecessary network changes, and unnecessary network switches, known as "ping-pong." For instance, for situations where MNO coverage is not available, and for

high-speed UEs, the UE should be aware of this in advance, as MNO coverage is limited and requires switching to SNO; otherwise, it leads to the mobility issue mentioned above.

### Proposed Solution: ML-assisted Mobility Robustness Optimization

Here, we propose an ML-based CHO approach that employs an elevation angle of the UE relative to the gNBs, in addition to the Reference Signal Received Power (RSRP)-based handover approach, which is mainly used in BHO. First, it selects the candidate target gNB based on RSRP measurement. Then, the ML model predicts the elevation angle of the UE movement ahead relative to the targeted MNO gNB for  $l$  consecutive values. When all  $l$  consecutive elevation angles are higher than the threshold elevation angle of  $\theta$  degrees, the UE is connected to the target gNB; otherwise, it switches to the SNO network or remains connected with SNO if it was initially connected.

## 5. Numerical Results

### 5.1. Mobility interruption time analysis

Here, we show how a unified 5G core with RHO and ML-assisted inter-PLMN HO can significantly reduce the time of UE service interruption. For comparison, we analyze a benchmark scheme for inter-PLMN handover in the context of the HR concept, specifically when a UE switches from an MNO to an SNO. The service interruption time for the benchmark is given by

$$T_{\text{benchmark}} = T_{\text{UEdelay}} + T_{\text{RACHdelay}} + T_{\text{UPFdelay}} \quad (1)$$

The  $T_{\text{UEdelay}}$  is the time from the UE receiving the HO command to the time the UE starts transmission of the new RACH, which is given by

$$T_{\text{UEdelay}} = T_{\text{UEprocessing}} + T_{\text{IU}} + T_{\text{margin}} + T_{\text{delta}}. \quad (2)$$

where  $T_{\text{UEprocessing}}$  is the UE processing time,  $T_{\text{IU}}$  is the Synchronization Signal Block (SSB) and the RACH occasion associated period,  $T_{\text{margin}}$  is the time for SSB post processing, and  $T_{\text{delta}}$  is time for fine time tracking and acquiring full timing information of the target cell [9].

The  $T_{\text{RACHdelay}}$  is the time required to connect with the target SNO satellite. Assuming the UE uses a contention-based RACH to connect with the target SNO satellite [10], the  $T_{\text{RACHdelay}}$  is obtained as

$$\begin{aligned} T_{\text{RACHdelay}} = & T_{\text{msg1}} + T_{\text{msg2}} + T_{\text{msg3}} + T_{\text{msg4}} + \\ & T_{\text{SatSNOprocessingmsg1}} + T_{\text{UEprocessingmsg2}} + \\ & T_{\text{SatSNOprocessingmsg3}} + T_{\text{UEprocessingmsg4}}, \end{aligned} \quad (3)$$

where  $T_{\text{msg1}}$ ,  $T_{\text{msg2}}$ ,  $T_{\text{msg3}}$ , and  $T_{\text{msg4}}$ , the propagation delay to exchange the msg1, msg2, msg3 and msg4 between UE and the satellite while  $T_{\text{SatSNOprocessingmsg1}}$ ,  $T_{\text{UEprocessingmsg2}}$ ,  $T_{\text{SatSNOprocessingmsg3}}$ , and  $T_{\text{UEprocessingmsg4}}$  are the corresponding time required to process the msgs, respectively.

The  $T_{\text{UPFdelay}}$  is the time required to establish the data path from MNO to SNO, which includes the control signal communication time between the SNO of Satellite and the SNO of UPF, the SNO of UPF and the MNO of UPF, the SNO of Satellite to UE, and the corresponding processing time, which is written as follows.

$$\begin{aligned} T_{\text{UPFdelay}} = & 2(T_{\text{SatSNOtoSNOUPF}} + T_{\text{UPFSNOtoUPFMNO}} + T_{\text{UPFSNOprocessing}}) + \\ & T_{\text{SatSNOprocessing}} + T_{\text{UPFMNOprocessing}} + T_{\text{SatSNOtoUE}}. \end{aligned} \quad (4)$$

For the proposed unified 5G core with RHO, assuming that the SNO and MNO utilize the same UPF, we can reduce the  $T_{UPFdelay}$ , and in addition, by using the RHO, we can exclude the  $T_{RACHdelay}$ , which is given by

$$T_{UnCoreRACHlesHO} = T_{UEdelay} + T_{UPFdelayUncore}, \quad (5)$$

$$T_{UPFdelayUncore} = 2T_{SattoUPF} + T_{UPFprocessing} + T_{SatSNOprocessing} + T_{SatSNOtoUE}. \quad (6)$$

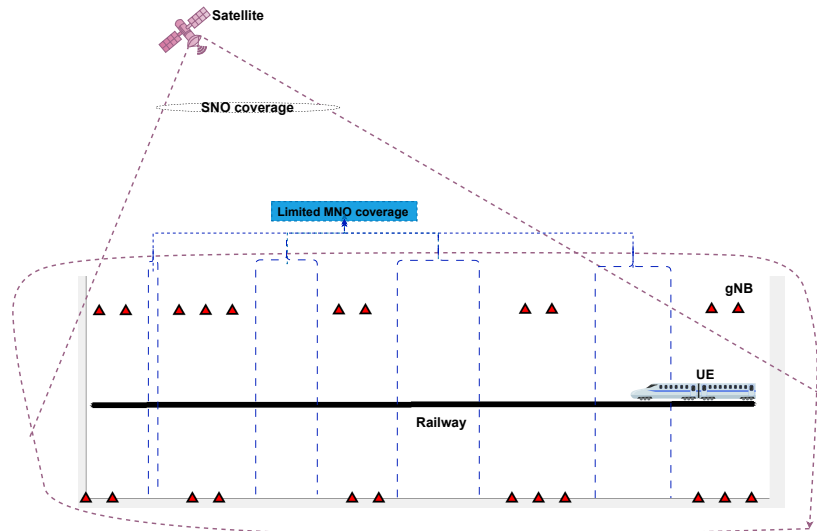
While for the proposed ML-assisted inter-PLMN HO, assuming that an ML prediction technique is applied in advance when the UE is required to switch from the MNO to SNO, thus all necessary UPF exchange between MNO and SNO can be carried out in advance. Hence,  $T_{UPFdelay}$  can be reduced to  $T_{SatSNOtoUE}$ , while other delays are calculated the same as the benchmark scheme, which is given by

$$T_{MLassitedPLMNH0} = T_{UEdelay} + T_{RACHdelay} + T_{SatSNOtoUE} \quad (7)$$

Comparing 5 and 7 with 1, we can observe that the service interruption is reduced when the proposed unified 5G core with RHO and ML-assisted inter-PLMN HO is applied. For example, given the values:  $T_{IU} = 30$  ms,  $T_{margin} = 2$ ms,  $T_{delta} = 0$ ms, and the propagation delay between two points is 4 ms. Additionally, the processing time for each *msgs* signal at the UE or gNB is 2 ms, while the processing time for the other signals at the UE, gNB, and UPF is 20 ms each. The service interruption time for the unified 5G core with RHO and ML-assisted inter-PLMN handover is 84 ms and 104 ms, respectively, both of which are lower than the benchmark of 176 ms.

### 5.2. ML-based MNO and SNO cooperation analysis

We explore the cooperation between SNO and MNO in the Railway Scenario to enhance connectivity in high-speed trains as depicted in Fig. 3. The SNO connectivity can provide service in situations where MNO coverage is insufficient. This is particularly relevant to train movements along railways in urban, suburban, and rural areas. Network switching from MNO to SNO may occur when the probability of network availability for MNO decreases; for example, when the train moves from an urban or suburban area to a rural area, where MNOs have fewer gNBs deployed. The train can switch back to the MNO once it detects adequate signal coverage.



**Figure 3.** SNO and MNO cooperation for continuous connectivity to the high-speed train scenario.



For the simulation, we consider a railway distance of 100 km. The scenario involves a high-speed train traveling from one place to another, as illustrated in Fig. 3. A total of 23 gNBs are deployed in a sparse formation to represent both urban and rural areas. Each gNB is equipped with two Remote Radio Heads (RRHs), all operating at a frequency of 2.5 GHz. We utilize a rectangular antenna array with dimensions of 8 by 8 per RRH, featuring a maximum antenna element gain of 8 dBi. The transmit power for each RRH is set at 39 dBm. The height of the gNB is considered 25 m, the UE is 1.5 m, and the maximum 3D coverage distance for the RRH is 872 meters. The train is traveling at a speed of 500 km/h and has a person onboard with a handheld device connected to the network. Additionally, a Low Earth Orbit (LEO) satellite is positioned at an altitude of 600 km to provide coverage over the 100 km railway. All other parameters and pathloss model required to calculate the RSRP for the MNO and SNOs can be found in [11] and [10], respectively.

Table 1 illustrates how the cooperation between the MNO and the SNO can enhance connectivity in a high-speed train scenario. The comparison features a benchmark scheme based on the RSRP with handover configuration parameters, including Time to Trigger (TTT) and hysteresis (hys) values of 256 and 3, respectively. This includes scenarios with only the MNO network as well as cases where both the MNO and SNO are available. In this case, the technique used for handover is baseline HO (BHO).

The proposed solution using a ML-based CHO approach employs the same TTT and Hys for a fair comparison with BHO. This approach focuses on predicting the elevation angle of the high-speed train relative to the targeted gNB of the MNO for four consecutive instances ( $l = 4$ ). When all the predicted elevation angles exceed the threshold of  $\theta = 0.78$  degrees, the high-speed train successfully connects to the target gNB. Otherwise, it switches to the SNO network or remains connected to the SNO if it was initially connected.

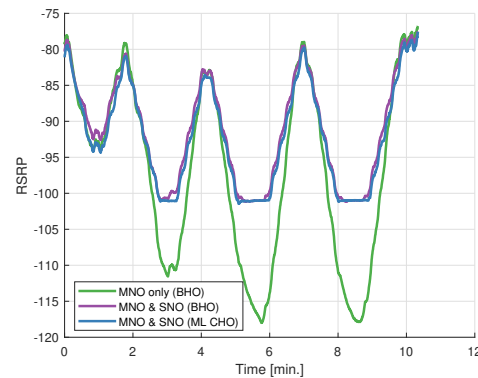
Table 1 shows that cooperation between MNO and SNO results in a higher handover success rate, while also decreasing the handover failure rate compared to using MNO alone. Furthermore, applying ML-based CHO in MNO and SNO cooperation can further improve the success rate and further decrease the ping-pong and failure rates. The RSRP over time, obtained by smoothing the signal, is illustrated in Figure 4 for both the benchmark schemes and the proposed method. Relying solely on MNO results in low RSRP during specific time intervals, as MNO does not cover some areas of the railway. In contrast, combining MNO with SNO leads to an increase in RSRP, demonstrating that SNO effectively complements the areas not covered by MNO.

**Table 1.** Handover performance comparison.

Network availability	Techniques	TTT(ms) Configuration values	hys(dB) Configuration values	HO success rate (%)	HO PP rate (%)	HO rate (%)
MNO only	BHO	256	3	13.828	7.2144	86.172
MNO & SNO	BHO	256	3	92.982	35.088	7.0175
MNO & SNO	<b>ML based CHO</b>	256	3	94.872	17.949	5.1282

## 6. Conclusions

In this paper, we demonstrate that cooperation between MNOs and SNOs can enhance user connectivity, particularly in scenarios where MNO coverage is limited. However, current network architectures and technologies are primarily designed for MNOs, which can result in high service interruption time and mobility issues when users switch from MNOs to SNOs. To address these challenges, we propose a Unified 5G core with RACHless HO and ML-assisted inter-PLMN handover, both of which can significantly reduce service



**Figure 4.** Comparison of RSRP between the benchmark and the proposed method.

interruption time. Additionally, an ML-based handover solution can mitigate mobility issues, such as connection failures and the "Ping-Pong" effect, while improving the success rate of cooperation between MNOs and SNOs.

**Author Contributions:** All authors contributed to the proposed solutions, to the analysis of the results and to the writing of the manuscript. All authors have read and agreed to publish the manuscript.

**Funding:** This work has been supported by the European Space Agency (ESA) funded activity SHINE: Handover for Integrated 5G non-terrestrial networks (4000147056/25/UK/ND). Please note that the views of the authors of this paper do not necessarily reflect the views of ESA.

**Institutional Review Board Statement:** Not applicable.

**Informed Consent Statement:** Not applicable.

**Data Availability Statement:** Not applicable.

**Acknowledgments:** The authors would like to thank Jerome Colinas, technical officer from ESA supervising the SHINE project.

**Conflicts of Interest:** The authors declare no conflict of interest.

## References

- Geraci, G.; López-Pérez, D.; Benzaghta, M.; Chatzinotas, S. Integrating Terrestrial and Non-Terrestrial Networks: 3D Opportunities and Challenges. *IEEE Communications Magazine* **2023**, *61*, 42–48.
- Lagunas, E.; Chatzinotas, S.; Ottersten, B. Low-Earth Orbit Satellite Constellations for Global Communication Network Connectivity. In *Proceedings of the Nature Reviews Electrical Engineering*, Sep. 2024, Vol. 1, pp. 656–665.
- 3GPP TS 38.300 NR and NG-RAN Overall Description; Stage 2 (Release 18). Online, 2024.
- 3GPP TS 23.501 System architecture for the 5G System (5GS); Stage 2 (Release 19). Online, 2025.
- GSMA. Official Document NG.113, "5GS Roaming Guidelines". Technical report, 2021.
- 5GMED Handover Test Results . Online, accessed 03/14/2025.
- 5GMED. D3.1 Analysis of 5GMED Infrastructure Requirements and 5G Handover between Networks and Cross-Border". Technical report, 2023.
- 5GMOBIX. "D3.7 Final Report on Development, Integration and Roll-out". Technical report, 2023.
- 3GPP TS 36.133 E-UTRA; Requirements for support of radio resource management (Release 18). Online, 2024.
- 3GPP TR 38.821 Solutions for NR to Support Non-Terrestrial Networks (NTN) (Release 16). Online, 2023.
- 3GPP TR 38.901 Study on channel model for frequencies from 0.5 to 100 GHz (Release 18). . Online, 2024.

**Disclaimer/Publisher's Note:** The statements, opinions and data contained in all publications are solely those of the individual author(s) and contributor(s) and not of MDPI and/or the editor(s). MDPI and/or the editor(s) disclaim responsibility for any injury to people or property resulting from any ideas, methods, instructions or products referred to in the content.